Moreland City Council

Domestic Animal Management Plan

2021-2025

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1. INTRODUCTION & CONTEXT

1.1 PURPOSE OF DOMESTIC ANIMAL MANAGEMENT PLAN

The Domestic Animals Act 1994 (the Act) requires councils in Victoria to develop a Domestic Animal Management Plan (DAMP), every four years. The DAMP must outline council services, council programs and policies established to address the administration of the Act, and councils' management of cat and dog issues in their community. Councils must review their DAMPs annually and publish an evaluation of the implementation of the past year's actions in their Annual Report.

DAMPs should cover the following issues:

- Ensure that people comply with the Act, the regulations and any related legislation.
- Minimise the risk of attacks by dogs on people and animals.
- Address overpopulation and high euthanasia rates for cats and dogs.
- Encourage the registration and identification of cats and dogs.
- Minimise the potential for cats and dogs to create a nuisance.
- Effectively identify all dangerous dogs, menacing dogs and restricted breed dogs in that district and ensure that those dogs are kept in compliance with this Act and the regulation.
- Provide for the review of existing orders made under this Act and local laws that relate to the Council's municipal district with a view to determining whether further orders or local laws dealing with the management of cats and dogs in the municipal district are desirable.
- Provide for the review of any other matters related to the management of cats and dogs in the Council's municipal district that it thinks necessary.
- Provide for the periodic evaluation of any program, service, strategy or review outlined under the plan.

The benefits of pet ownership for people's health and wellbeing are well established. Whilst Domestic Animal Management Plans are concerned primarily with the management of cats and dogs within the community, it is important to note that pet ownership has a range of positive outcomes for the ongoing physical and mental health of community members, including:

- preventing loneliness
- motivating people to exercise regularly
- creating opportunities to meet people and make new friends
- teaching responsibility, as pets require ongoing care.

Pets are often viewed as extended members of the family and can provide great companionship, affection and joy.

1.2 PROCESS APPLIED IN DEVELOPING THE PLAN

Moreland City Council's DAMP was developed through a sector-leading approach in partnership with two neighbouring Councils, Darebin and Whittlesea. An inter-organisational working group was developed to encourage partnerships and lead best practice. The development of the DAMP was driven by the working group and through four specific stages.

Stage 1: Background Research and Analysis

A detailed background report was developed which outlined: an overview of the local government area; relevant state and local policies; an analysis of Council's current DAMP; emerging issues in domestic animal management; internal staff consultation and current animal management statistics.

Stage 2: Community Consultation

A comprehensive community engagement program was delivered to encourage the community to have their say on domestic animal management issues. Approximately 1,624 people who live, work or visit the Cities of Darebin, Moreland and Whittlesea provided feedback. Feedback was gathered through three methods: a detailed online survey which was available through a dedicated project webpage; community pop-ups held at key venues and locations across the local government areas; and telephone interviews conducted with key stakeholders.

Online Survey	12 Community Pop-ups	Key Stakeholder Interviews
1255 surveys completed	369 participants	
1763 unique comments received	1286 unique comments received	10 key stakeholders interviewed

The feedback received from community members has been used to inform the priorities and actions outlined in the DAMP. A full engagement report which outlines the community feedback is also available. The key themes found across the engagement program are outlined in Table 1.

DAMP Theme	Key sub-theme	
Responsible pet ownership	 Improving owner behaviours and control of animals Increasing community education and training 	
Dog attacks	Improving safety at dog parks	
Overpopulation of cats and dogs	Increasing cat desexingReducing stray cats	

DAMP Theme	Key sub-theme
Registration and identification of cats and dogs	 Reducing registration fees Providing free/reduced microchipping Reviewing the ease of registering a pet Allowing vets and Council to check pet's microchip before taking animal to the pound
Protection from nuisance	 Addressing dog poo in public places Addressing cat poo in private properties Addressing excessive noise from dog barking and cat fighting Increasing the provision of dog poo bags and bins Addressing stray cats to protect wildlife Introducing a cat curfew
Dangerous and restricted dogs	 Improving signage Addressing aggressive dogs in off-leash parks Addressing needs of specific breeds of dogs
Review of Council services	 Improving/increasing relevant signage Increasing patrols and officer visibility Increasing community education Reviewing dog off/on-leash areas Improving safety of Council parks Improving and maintaining fencing at fenced dog parks Increasing fines for people doing the wrong thing Reviewing service practices of Council's pound provider
Training for authorised officers	 Providing training to encourage positive interactions with the community

Stage 3: Joint Council planning

Relevant Council officers from Darebin, Moreland and Whittlesea participated in a joint Council planning session to analyse the community feedback, determine appropriate actions for their respective DAMPs and identify opportunities for partnerships and cost saving.

Stage 4: Public exhibition

This section will be completed once the draft has been endorsed by Council at the 8 September 2021 Council meeting.

1.3 DEMOGRAPHIC PROFILE OF COUNCIL

Moreland City Council is located in the inner north of Melbourne, about 4km from the Central Business District (CBD). It covers approximately 50.9 square kilometres and is made up of the following suburbs:

- Brunswick
- Brunswick East
- Brunswick West
- Coburg

- Coburg North
- Fawkner
- Glenroy
- Gowanbrae

- Hadfield
- Oak Park
- Pascoe Vale

- Pascoe Vale South
- Fitzroy North (part)

The estimated population of Moreland for 2020 is 188,762, and is expected to grow to 228,000 by 2036. The community is slightly younger than average, with the largest age group being 25-29 years (11%), compared to 8.1% throughout Greater Melbourne.

Moreland is a multicultural municipality, where in 2016 over 38% of local residents spoke a language other than English at home. The most common languages spoken other than English are Italian, Arabic and Greek.

Figure 1: Map of the City of Moreland Municipality



1.4 CONTEXT AND CURRENT SITUATION

Council's role in animal management

The purpose of Moreland City Council's animal management service is to:

- implement Council's responsibilities under the Act and the General Local Laws.
- promote the welfare of cats and dogs.
- inform and educate the community about the benefits associated with pets, responsible pet ownership and the needs of companion animals.
- respond to issues raised by the community about nuisance animals, e.g. barking dogs.
- provide programs and services to support the community to be responsible pet owners, such as free desexing programs, education campaigns and park patrols.

• provide animal welfare services through the Epping Animal Welfare Facility in partnership with City of Darebin and City of Whittlesea.

A high-level summary of the current population and service numbers for domestic animals in Moreland is outlined in Table 2.

Program/Service:	Service Level:
Identification & Registration	12,191 dogs
	6,656 cats
Identification & Registration campaigns	Annually
Domestic animal complaints	Acknowledge in 2 business days
Dog attack and dog at large complaints	Immediate response
Routine street, park, reserve and creek patrols	Daily
Epping Animal Welfare Facility (EAWF)	Monday, Wednesday, Friday 11am - 7pm
	Tuesday and Thursday 7am -3pm
	Saturday and Sunday 9am - 4pm
Micro-chipping and/or desexing programs	Free cat desexing, microchipping, immunisation and first year registration program offered annually to Health Care and Pensioner Concession Card holders.
	Reduced fee voucher to cover part of the cost of desexing your cat or dog available to Health Care and Pensioner Concession Card holders.
After hours emergency service	Undertaken by Melbourne Pet Ambulance

Table 2: Current population and service numbers for domestic animals

1.5 DOMESTIC ANIMAL STATISTICS

Currently there are 18,802 registered pets in Moreland, 12,146 dogs and 6,656 cats. There has been a 32% increase in pet ownership since July 2017. There are a total of nine declared dogs, three declared dangerous, six declared menacing in the municipality. Moreland has eight registered Domestic Animal Management Businesses, two pet shops, five boarding establishments and one day care facility.

In 2020/2021 there were 1283 animals brought into the Epping Animal Welfare Facility, where 330 have been reclaimed by owners, 639 were rehomed and 321 were euthanised.

The animal management team responded to 214 barking dog complaints, 500 domestic animal pick up, 99 dogs at large, 266 cat cage requests, 68 dog rushes, 129 dog attack reports and 414 animal violations including unregistered cats and dogs, defecating, off leash in parks and reserves and excessive animal complaints.

2. TRAINING OF AUTHORISED OFFICERS

In order to deliver animal management services that meet the requirements of the Act to the level that the community expects, it is crucial to ensure that all authorised officers are appropriately trained through participation in a robust training program.

The community engagement program illustrated a growing community expectation that Council officers should be fostering partnerships, supporting community education initiatives and facilitating positive interactions with the community.

2.1 Context and Current Situation

Moreland's Animal Management Team is made up of two full-time Animal Management Officers, one full-time Animal Collections Officer and one full-time Local Laws and Animal Management Officer. It is preferred that all Animal Management officers have a Certificate IV in Government Statutory Compliance and a Certificate IV in Animal Control and Regulation (or substantial industry experience). It is a requirement that all authorised officers undertake all Council required training programs as outlined in Table 3. Table 3 shows the current numbers of Authorised Officers whose training has been completed and those whose training is in progress.

Each officer has an individual annual performance plan which includes a section related to training and development. Plans are reviewed regularly with training requirements and suggestions being updated at those times. Responsibility is shared between the individual officer and their supervisor for ensuring that the nominated training is completed.

Authorised Officer Training	No. of Authorise	d Officers
	Completed	In Progress
Industry training – animal handling, animal assessment, statement taking, prosecution	4	0
OH&S training – dealing with aggressive customers	4	0
OH&S training – Baton training	3	0
Cert IV in Government Statutory Compliance	3	0
Certificate IV in Animal Control and Regulation	3	0
Hands-on animal handling training	4	0
Council e-learning modules: Fraud Awareness Privacy Awareness Cyber Security Anti-discrimination and Equal Employment Opportunity Sexual Harassment in the Workplace Work Health and Safety Risk Management	3	1

Table 3: Authorised Officer training status - completed and in progress

2.2 Our Planned Training for Authorised Officers

Moreland City Council has planned a thorough training program for Authorised Officers to ensure that they have the skills and knowledge necessary to meet the requirements of the Act and to deliver service in a manner that the community expects. Table 4 shows the planned training for 2021-2025 and the expected timeframe of each.

Planned Training (2021-2025)	Expected Timeframe
OH&S • Dealing with aggressive customers • Defensive driving • Occupational violence prevention • Baton handling	Annual or as required
Industry Training Animal handling Animal assessment Statement taking Evidence gathering 	Annual or as required
Restricted Breed Dog Identification	Every 2 years
Council e-learning opportunities	Annual
Customer Service	As required
Cert IV in Animal Control and Regulation	As required
Cert IV in Local Government (Regulatory Services)	As required
Australian Institute of Animal	As they are provided
Management seminars/conference	As they are provided
Animal Welfare Victoria seminars	As they are provided

2.3 Our Plan

Table 5 and 6 shows the activities, timeframe and method of evaluation to meet each activity under Section 2 Objective 1 and 2.

Objective 1: Develop a training policy that clearly identifies minimum training requirements and any additional training needs that should be undertaken by animal management officers		
Activity When Evaluation		
Identify minimum training	March 2022	Documentation to be finalised and
requirements by consultation with		incorporated into a CEO approved
management and staff		training policy by May 2022

Objective 1: Develop a training policy that clearly identifies minimum training requirements and any additional training needs that should be undertaken by animal management officers		
Activity When Evaluation		
Identify additional training	March 2022	Documentation to be finalised and
requirements by consultation with		incorporated into a CEO approved
management and staff		training policy by May 2022.

Table 6: Activities under Section 2 Objective 2

Objective 1: Ensure animal management officers have the skills necessary to support the community and effectively perform their regulatory role				
Activity	When	Evaluation		
Partner with City of Darebin and City of Whittlesea to roll out all training as outlined in Table 4 through joint training sessions.	July 2025	% of officers completed training % of training implemented		
Explore opportunities for ongoing training in partnership with the City of Darebin and City of Whittlesea.	Ongoing	No. of training programs undertaken		
Explore a standard induction process with the City of Darebin and City of Whittlesea and sharing an induction template	July 2022	Induction process developed		
Partner with City of Darebin and City of Whittlesea to develop an Animal Team Development Day	Annually	No. Animal Team Management Days delivered		
Maintain a training register for individual officers detailing completed and proposed training.	Annually	Review of training register		
Develop an induction process for new staff members.	Year 1	Reviewed induction process		

3. PROGRAMS TO PROMOTE AND ENCOURAGE RESPONSIBLE PET OWNERSHIP AND COMPLIANCE WITH LEGISLATION

Responsible pet ownership was a key theme that emerged from the community consultation. There was a strong desire from the community to address the attitude or behaviour of owners, welfare concerns for cat and dogs, veterinarian and pound practices and develop partnerships with community groups and advocacy groups. There was strong support from participants for Council to enforce local laws such as dogs being on lead and owners picking up after their dogs.

3.1 Context and Current Situation

Council provides information and advice to the community regarding responsible pet ownership and has a number of initiatives and programs in place to encourage responsible pet ownership and to address compliance with legislative and regulatory requirements. Some of these programs include:

- Educating the community about responsible pet ownership, including the benefits of desexing, registration and microchipping
- Providing an annual free cat desexing program and an ongoing voucher scheme to reduce the cost of cat and dog desexing for concession card holders
- Temporarily accommodating pets at the Epping Animal Welfare Facility to support those experiencing family violence
- Providing cat traps to residents for free and facilitating the collection of trapped cats
- Maintaining, promoting and patrolling the on and off-leash dog parks and fenced in dog parks across Moreland
- Comparing Council's database of registered animals against microchip registries to ensure breeds align
- Following up on unpaid animal registration renewals to ensure pets are registered as per legislation
- Investigating alleged breaches of the Domestic Animals Act and the General Local Law, issuing infringements for breaches of legislation, pursuing unpaid infringements and prosecuting matters in court as required.

The following parks within Moreland have designated off-leash areas:

Coburg

Mc Donald Reserve DeChene Reserve Bridges Reserve Anderson Reserve Campbell Reserve Shore Reserve Egan Reserve Bowden Reserve

Coburg North Cash Reserve *Richards Reserve

Hosken Reserve Parker Reserve

Brunswick

Clifton ParkMoombalA G Gillon Oval*Gilpin ParkReaburn ReserveSewell RFleming ParkBalfe ParkGervaseMethven ParkJacana VRoberts ReserveKingsfor*Provide a fenced off leash dog area

Brunswick East Jones Park Phillips Reserve Sumner Park Abrahams Reserve Kirkdale Park

Brunswick West

Sheils Reserve Holbrook Reserve Braddy Reserve Wylie Reserve Dunstan Reserve Fraser Reserve

Fawkner

Charles Mutton Reserve Moomba Park Reserve

Sewell Reserve Wallace Reserve Gervase Ave Reserve Jacana Valley Kingsford Smith Ulm Reserve dog area Pascoe Vale Joyce Reserve Raeburn Reserve Austin Crescent Reserve Hallam Reserve Cole Reserve Rayner Reserve

Pascoe Vale South Esselemont Reserve Brearly Reserve Morris Reserve

Oak Park J P Fawkner Reserve

Hadfield Martin Reserve Tony Mommson Reserve

Table 7: Number of cats and Dogs registered In Moreland

	2017/18	2018/19	2019/20	2020/21
Dogs	10,652	10,700	11,130	12,191
Cats	5,152	5,221	5,849	6,656
Total	15,804	15,921	16,979	18,847

* The periods above relate to the 'animal registration year' of 10 April – 9 April each year.

COVID-19 has had significant impacts on the community, and this extends to cats and dogs in the Moreland community. There has been an unprecedented demand to purchase, foster and adopt pets during stay at home orders as people seek companionship in their homes. This has resulted in a significant increase in the number of cats and dogs registered and dogs exercised in many of Moreland's shared open spaces.

With many community members acquiring or adopting puppies, many dogs and their owners have missed opportunities to attend training/obedience classes and have missed crucial opportunities to socialise with other dogs or humans, especially children. This has resulted in a significant increase in reports relating to the behaviour of dogs in public places.

Offence Type	2017/18	2018/19	2019/20	2020/21
Dog at large daytime	323	177	133	142
Dog at large night-time	53	12	1	2
Dog not under effective control	30	19	13	111
Fail to register dog/cat	166	114	103	227
Fail to renew registration dog/cat	15	2	1	35
Dog attack non-serious injury	8	15	12	17
Fail to collect and dispose faeces	0	0	0	10
Other	192	0	18	20

Table 8: Cat and dog offences In Moreland

There has been a steady increase in registrations since 2017, as shown in Table 7. This increase is also reflected in the service demands on the animal management team.

There has been a significant increase in the number of dogs not under effective control (98) and failure to register a dog or cat (124), failure to renew the registration of a dog or cat (34) and dog attack non-serious injury (5) as seen in Table 8.

Moreland responded to the increase in pet registration by developing and implementing an online 'Top of the Class' campaign and responsible dog ownership videos focusing on keeping dogs secure in their owner's property, safely walking and exercising dogs and picking up after their dogs. To help dog walkers easily identify on and off leash areas and remind them to pick up after their dogs, Council developed and rolled out decals and new signs in open spaces across Moreland. Council increased their park patrols in an effort to further educate the community about responsible pet ownership as well as in response to feedback received from the community and officer observations. Park patrols were undertaken daily including the weekends and at various times of the day, in vehicles and also on e-bikes along the creeks and waterways, parks and reserves. Using e-bikes allowed officers access to areas in the municipality that vehicles could not reach.

The increased visibility and presence of animal management officers provided opportunities for responsible pet ownership education and the issuing of infringements for breaches of legislation.

With the increased number of cat and dog registrations there has been an increase in the number of service demands on the animal management team. In the 2020/21 year there has been a 26% rise in the number of animal violations, including unregistered dogs and cats, defecating, off-leash in parks/reserves and excessive animals (refer to Table 18). The education campaigns and increased park patrols has been a direct response to these service demands.

Compliance activities:

- Enforcement using Notices to Comply, infringement notices, Animal Management Agreements and, where required, court prosecution
- Officer visits to properties of non-renewed pet registrations
- Random inspections of properties of declared dogs
- Follow up of notifications from pet welfare agencies of claimed or rehoused pets which are housed within the municipality
- Provision of cat traps to complainants in cases where education and advice has failed to prevent cat trespass
- Impoundment of dogs or cats found wandering. Unregistered and/or unidentifiable dogs or cats are brought to the EAWF. Registered and identifiable cats and dogs are reunited with their owners.
- Complaint investigation
- Patrols of dog parks, sporting fields and reserves, creeks and waterways to educate and remind owners of their responsibilities, and where required, issue infringement notices.
- Social media posts around the registration/renewal period and the Top of the Class campaign about responsible pet ownership.
- Bike patrols and increased animal patrols during COVID-19.

3.2 Our Current Orders, Local Laws, Council Policies and Procedures

Orders:

• Section 26 Domestic Animals Act 1994 – Moreland Council requires dogs to be kept under effective control while in a public place including in designated off-leash areas.

Local Laws:

• General Local Law 2018 Part 5 - Moreland requires residents provide responsible care and management of animals.

Policies and Procedures:

- Process for issuing notices to comply, infringement notices and filing charges for prosecution
- Standard Operating Procedure

• Enforcement Guidelines

3.3 Our Plan

Tables 9, 10 and 11 show the activities, timeframe and method of evaluation to meet each activity under Section 3 Objectives 1, 2 and 3.

Table 9: Activities under Section 3 Objective 1

Objective 1: Promote responsible cat and dog ownership				
Activity	When	Evaluation		
Encourage puppy/dog training and behaviour correction.	Ongoing	No. participants		
Run a social media campaign to highlight the need for dogs to be socialised and receive training	Quarterly	Social media reach		
Run a social media campaign about picking up after your dog	Quarterly	Complaint numbers Reach of social media campaign		
Audit the existing dog parks in terms of safety including current fences and signage and making required improvements.	Annual	No. recommendations and improvements		
Attend Council run festivals and events where residents can meet the team and receive information on responsible pet ownership.	Ongoing	No. participants		
Run a campaign about the importance of responsible pet ownership, sending information or QR codes for information out with renewal notices.	Annually	No. nuisance complaints		
Explore the development of webinars/educational videos in partnership with City of Darebin and City of Whittlesea and stakeholders on responsible pet ownership topics	July 2023	No. participants		
Explore hosting an event in partnership with City of Darebin and City of Whittlesea to bring together pet stakeholders (vets, rescue groups, shelters and dog trainers) to share information and services with the community.	Annually	No. participants		
Partner with the City of Darebin and City of Whittlesea and local dog training businesses to encourage puppy/dog training and behaviour correction.	Ongoing	No. participants		

Objective 1: Promote responsible cat and dog ownership				
Activity	When	Evaluation		
Partner with the City of Darebin and City of Whittlesea to run a social media campaign to highlight the need for dogs to be socialised and receive training if required – due to missing out as a result of COVID-19	Quarterly	Social media reach		
Deliver Responsible Pet Ownership School information sessions.	Commence 2022 and ongoing	No. children being educated		
Partner with City of Darebin and City of Whittlesea to educate the community about their responsibilities if they find a lost animal	Bi-annually	Social media reach		
Partner with City of Darebin and City of Whittlesea to create standardised signage to avoid confusion and implement more signage in parks around picking up after your dog	Review annually	No. complaints		

Table 10: Activities under Section 3 Objective 2

Objective 2: Educate the community about their legislative obligations			
Activity When Evaluation			
Develop engaging fact sheets and web content regarding legislative obligations.	2022		

Table 11: Activities under Section 3 Objective 3

Objective 3: Ensure adequate access to infrastructure/amenities for dogs				
Activity	When	Evaluation		
Review the need for additional dog parks as part of the refresh of the Moreland Open Space Strategy (MOSS)	2022	Review completed		
Review Council order (on/off leash dog areas) as part of the refresh of the Moreland Open Space Strategy	2022	Review completed		
Review the number of waste bins located in highly frequented dog use areas and implement more as required.	Annually	No. waste bins pre and post		
Identify suitable locations for dog poo bag dispensers	2022	No. poo bag dispensers pre and post		

4. PROGRAMS TO ADDRESS OVERPOPULATION RATES AND ANY HIGH EUTHANASIA RATES

The overpopulation of cats and dogs is an issue that presents challenges in the community such as impacts on wildlife, people and other cats and dogs. There are also impacts on the welfare of cats and dogs if they are stray, semi-owned, or malnourished due to limited capacity of owners to care for them. In particular, the overpopulation of cats leads to challenges with high rates of euthanasia within the stray cat population due to low rehoming rates.

During the community engagement program, the community and key stakeholders expressed concern regarding euthanasia rates, as well as a desire to explore mandatory desexing to address overpopulation issues.

4.1 Context and Current Situation

The population and euthanasia rates are demonstrated in Table 12. There has been a slight increase in the number of cats impounded between 2019/20 and 2020/21 (51), and a corresponding slight increase in cats euthanised (19) and returned to owners (5). There has been a significant increase in cats rehomed (60). Almost one third of impounded cats were euthanised in the 2020/21 period, similar to the previous year.

	2017/18*	2018/19	2019/20	2020/21
Cats				
Impounded (brought into EAWF by the public, surrendered by owner or brought in by Authorised Officers)	687	995	1011	1062
Returned to owner	38	43	54	59
Euthanasia (feral or unsafe to rehome)	200	377	278	297
Rehomed (adopted)	207	549	531	591
Dogs				
Impounded (brought to EAWF by the public, Authorised Officers or surrendered by owner)	316	289	199	221
Returned to owner	233	203	127	132
Euthanasia (feral or unsafe to rehome)	16	20	21	24
Rehomed (adopted)	46	55	38	40

Table 12: Numbers of cats and dogs impounded and subsequent outcomes

* Data from October 2017-June 2018

The number of impounded dogs in 2020/21 was increased from the year prior, however was noticeably lower than the two years previous. Numbers of impounded cats have steadily risen each year between 2017/18 to 2020/21.

Rates of dog euthanasia are much lower due to the higher rates of rehoming and reclaiming of dogs as compared to cats, 10.8% of dogs impounded in the 2020/21 period were euthanised. More than 50% of impounded dogs were returned to owners in 2020/21 and a further 18% were rehomed.

Reuniting domestic animals with their owners is a strong focus for Council and many community welfare organisations. Pets are valued members of the family and it can be distressing for owners and animals when they are missing or being held within the pound. To be able to reunite animals with their owners the pet must be registered and microchipped, this is further explored in Section 5 of the DAMP.

Animals that are not reclaimed are offered for rehoming if they meet temperament and health requirements. Animals may be euthanised if they have an untreatable disease or if they have temperament issues that pose a risk to the community.

Moreland City Council provides the following educational and community awareness activities:

- Print and media campaigns promoting responsible pet ownership
- Cat-trapping service (available to all residents)
- Annual free cat desexing, microchipping and immunisation program for eligible cat owners
- Reduced-rate desexing program for eligible cat and dog owners (ongoing program in conjunction with vets).

In addition, Moreland City Council provides an annual free desexing program in conjunction with the cat protection society . Over the past two years 260 cats have been desexed, microchipped and immunised at no cost to the resident. The program was targeted at most vulnerable community members (health or concession card holders) or offered to properties where cat hoarding was identified as a problem. The program will continue in 2021/22 and has been bolstered by the injection of a State Government grant. This will see an additional estimated 130 cats desexed (to make a total of 270 for the year). The program will provide the added benefit of stimulating the local economy through partnerships with local vets.

4.2 Our Current Orders, Local Laws, Council Policies and Procedures

Local Laws:

• General Local Law 2018 Part 5 - maximum number of animals allowed in a private premises.

Compliance Activities

- Investigation of reports of animal hoarding and feeding of community cats
- Enforcement of registration, microchipping and tag-wearing requirements
- Issuance of infringement notices for cats and dogs found at large.

4.3 Our Plan

Tables 13, 14 and 15 show the activities, timeframe and method of evaluation to meet each activity under Section 4 Objectives 1, 2 and 3.

Table 13: Activities under Section 4 Objective 1

Objective 1: To decrease the number of stray, abandoned and unwanted cats				
Activity When Evaluation				
Partner with City of Darebin and City of Whittlesea to seek partnership/funding to conduct mobile desexing program.	As grant funding is available	No. participants		
Provide materials to residents on the impacts of cat overpopulation	2022	No. information produced		
Partner with City of Darebin and City of Whittlesea to develop a strategy to manage cat hoarding.	December 2024	Cat hoarding strategy developed		
Develop and provide material about cat enclosures and nuisance issues to cat owners	2022	No. complaints		

Table 14: Activities under Section 4 Objective 2

Objective 2: To minimise the number of animals euthanised.				
Activity	When	Evaluation		
Consider extending the roster to cover after hours to reunite owners with their pets, based on data.	As required	Extension considered		
Encourage partnerships between shelters and rescue groups, through 84Y agreements.	ongoing	No. partnerships		
Partner with City of Darebin, City of Whittlesea and the EAWF to provide a cat desexing program.	2021	No. cats desexed		
Partner with City of Darebin, City of Whittlesea, rescue groups and animal welfare agencies to provide a neonatal program.	October 2021 - March 2022	Program developed No. cats supported		

Table 15: Activities under Section 3 Objective 3

Objective 1: Promotion of cat containment				
Activity	When	Evaluation		
Circulate safe' Cat, Safe Wildlife' education material throughout municipality	2022	Less reports of nuisance cats		
Provide educational material to owners promoting the benefits of cat containment to cats, the community and wildlife	2022	Less reports of nuisance cats		
Explore the introduction of a cat curfew giving consideration to budget requirements and links to other relevant strategies e.g. Moreland Nature Plan	2022	Findings from internal feasibility research Community support		
Run a campaign on social media about keeping cats out of others' properties	Quarterly	Social media reach		

5. REGISTRATION AND IDENTIFICATION

Registration and the requirement to be microchipped is a legislative requirement which provides Council with an understanding of the level of pet ownership and allows for the development of relevant services and programs. It also assists in the safe and prompt return of lost cats and dogs to their owners.

Key suggestions were provided through the community engagement regarding ensuring the registration process is easy and help is available, increasing education about the benefits of registration and providing cost incentives.

5.1 Context and Current Situation

There are currently 12,191 registered dogs and 6,656 registered cats in Moreland, as shown in Table 16. It is difficult to capture data on the actual ownership population of cats and dogs, as we know that not all cats and dogs are registered. There has been an increase in the number of cats and dogs registered in 2020/21*, 14% in cats and 9.5% in dogs. This could be due to the Covid-19 lockdowns where there was a surge in the demand for pet purchase and adoption.

Concession rates for registration were accessed by 12% of total registrations of dogs and 14% of total registrations of cats.

* 'animal registration year' 10 April 2020 – 9 April 2021

Table 16: Registration and microchipping numbers of cats and dogs

	Dogs	Cats
Registration Numbers New Renewal	12,191 3,402 8,789	6,656 2,178 4,478
Concessions	1480	956

Moreland provides the following educational and community awareness activities:

- Proving education on the need to register animals via social media, print material, online, on hold message and officers on patrol.
- Providing renewal information and reminders via: postal mail; emails; text messaging; and prominent displays in the community. .
- Liaising with local veterinary practices to ensure relevant information on responsible pet ownership is available.
- Increasing registration education in parks by Animal Management Officers.
- Attending council run events and speaking with the community about responsible pet ownership and the need to register
- Providing pro-rata registration for new applications from 10 July each year.
- Following up registrations for cats and dogs purchased from pet shops and shelters, or adopted.
- Providing free applications for registered animals moving from another Victorian municipality into Moreland.
- Offering online application for new registrations (along with hard-copy application forms available on request and at Customer Service Centres).
- Offering online payment options for renewal registrations.
- Ensuring registration application forms are available at all domestic animal businesses.
- Comparing microchip registry databases with Council's registration database and writing to dog/cat owners whose pet is microchipped but not registered
- Fawkner Festa and Glenroy Festa stalls to promote responsible pet ownership and registration.
- Welcome pack for newly registered animals.
- Free registration for the first year for cats if desexed.

5.2 Our Current Orders, Local Laws, Council Policies and Procedures

Domestic Animals Act 1994 s10C – requirement of dogs/cats to be microchipped at time of renewal of registration

Local Laws:

• General Local Law 2018 Part 5 - regulating the number and types of animals a person may keep without a permit

Policies and Procedures:

- Application for registration and renewal of registration of cats and dogs.
- Procedure for seizing and impounding unregistered and/or unidentified cats and dogs.

- Process for issuing notices to comply, infringement notices and filing charges for prosecution.
- Process for follow-ups on unpaid renewals.
- Process for follow-ups of microchipped but not registered pets
- Enforcement guidelines

Compliance Activities:

- Regular patrols of streets, parks, creeks and reserves including random checks of registration and tag details.
- Use of microchip scanners on patrols.
- Issuance of a registration renewal notice in advance of the due date each year.
- Sending of a reminder text followed by a reminder notice for unpaid registrations after the due date.
- Enforcement action if renewal notice is not paid after the reminder

5.3 Our Plan

Table 17 shows the activities, timeframe and method of evaluation to meet each activity under Section 5 Objective 1.

Objective 1: Increase the number of cat and dog registrations			
Activity	When	Evaluation	
Promote registration through annual door	Annual	No. door knocks undertaken	
knocks and communications e.g. variable		No. pets registered through door	
message boards, a-frames, decals on vans.		knock	
Partner with City of Darebin and City of	June 2024	No. translated resources provided	
Whittlesea to provide information on			
registration and microchipping in multiple			
languages.			
Partner with vets and key stakeholders to	Annual	No. stakeholders engaged	
provide information to the community.			
Consider s. 84Y agreements with Vets to			
complete registrations.			
Promote available registration discounts	Annual	No. discounted registrations	
and concessions for desexing and			
microchipping cats and dogs.			

Table 17: Activities under Section 5 Objective 1

6. NUISANCE

According to the Domestic Animals Act (1994) a dog or cat is regarded as a nuisance: if it injures or endangers the health of any person; or if it creates a noise (e,g. barking), which persistently occurs or continues to such a degree or extent that it unreasonably interferes with the peace, comfort or convenience of any person in any other premises.

Community feedback showed several key nuisance themes in the community, particularly relating to barking dogs, cat and dog waste, cat and dog impacts on wildlife, issues with dogs in open space and

cats out at night. Council has a role in protecting the community from unnecessary nuisance from cats and dogs through their services and community education.

6.1 Context and Current Situation

Table 18 illustrates the number of complaints received by Council in relation to nuisance caused by cats and dogs. While complaints to Council about barking dogs, domestic animal pickup, dogs at large and cat cage requests have all declined between 2019/20 to 2020/21, dog rushes, dog attacks and animal violations have increased during that time. It could be surmised that the increase in residents working from home during the COVID-19 pandemic has had a positive impact on cats and dogs while owners are at home during the day; simultaneously, that more residents are walking their dogs in parks and encountering other dogs, leading to an increase in incidents in the last year.

Nature of Complaint	2018/2019	2019/2020	2020/2021
Barking dogs	229	266	214
Domestic animal pick up	617	553	500
Dogs at large	163	121	99
Cat cage requests	421	353	266
Dog rush	59	47	68
Dog attacks	128	84	129
Animal violations (includes unregistered dogs/cats, defecating, off-leash in parks/reserves, and excessive animals)	385	327	414

 Table 18: Cat and dog complaints to Council from 2018/19 to 2020/21

Moreland's current educational and promotional activities surrounding nuisance include:

- Providing information and advice on methods for resolving nuisance in the community.
- Encouraging complainants to speak to the owner of the animal causing the nuisance directly and as early as possible.
- Providing signage and decals related to control of dogs in parks.
- Patrols of parks, creeks and reserves. Patrols are undertaken on bikes and in vehicles to ensure that officers can access all areas frequented by cats and dogs.

6.2 Our Current Orders, Local Laws, Council policies and procedures

Local Laws:

• General Local Law 2018 Part 5- any structure used for housing an animal must be maintained: so as not to cause any nuisance.

Compliance Activities

- Animal Management Officers investigate nuisance complaints and issue infringements and, when necessary, prosecute.
- Officers proactively patrol Council parks, reserves and residential areas.
- Officers actively work with other agencies including the DEDJTR, Municipal Association of Victoria (MAV) and Victoria Police on broader nuisance issues.

6.3 Our Plan

Tables 19, 20 and 21 show the activities, timeframe and method of evaluation to meet each activity under Section 6 Objectives 1, 2 and 3.

Table 19: Activities under Section 6 Objective 1

Objective 1: Reduce the number of nuisance complaints that arise in the Municipality.			
Activity	When	Evaluation	
Increase patrols in off-leash areas	Immediately and ongoing	No. patrols	
Improve and implement better signage about cleaning up after your dog, on/off leash areas and dogs being under effective control.	2021	No. signs installed	
Promote exercising dogs to reduce barking complaints.	Quarterly	No. barking complaints	

Table 20: Activities under Section 6 Objective 2

Objective 2: Reduce the number of instances of dog faeces being deposited in public space.			
Activity	When	Evaluation	
Partner with City of Darebin and City of Whittlesea to develop a responsible pet ownership resource regarding dog waste in the community.	2023	No. complaints	
Review the number of waste bins located in highly frequented dog use areas and implement more as required.	Annually	No. waste bins pre and post	
Improve and implement better signage about cleaning up after your dog, on/off leash areas and dogs being under effective control.	2021	No. signs installed	

Table 21: Activities under Section 6 Objective 3

Objective 3: Make it easier to report animal management issues to Council.			
Activity	When	Evaluation	
Engage with service users to evaluate the		No. participants	
ease of reporting animal management issues			
to Council.			

7. DOG ATTACKS

Dog attacks against people and other animals unfortunately do occur in the local area. Community feedback indicated that public dog parks are a particular area of concern and that owner behaviours and understanding of responsibilities needs to be addressed.

7.1 Context and Current Situation

Over the past year (2020-2021) Council has responded, or been alerted to 131 dog attack complaints compared to 86 in 2019-2020. Most complaints were reported via the telephone, followed by the after-hours service and e-mail.

Of the 131 dog attack complaints, 26 of these attacks were deemed to be serious with the remainder deemed as non-serious or were in fact a dog rush reported as dog attacks. Non-serious dog attacks are investigated and dealt with by the issuing of infringements and/or placing the animal on an Animal Management Agreement. Serious dog attacks are investigated and dealt with by infringements and/or court prosecution.

A high portion of the injuries sustained as a result of dog attacks were to other animals, followed by injuries to humans and then injuries to both humans and other animals. Most of the attacks occurred on roads or footpaths, followed by off leash parks/areas, on leash areas and lastly on private property.

The three highest dog group offenders were terriers, working dogs followed by non-sporting dogs. 9 dogs were declared to be dangerous during 2020-2021, due to them attacking an animal or person without provocation.

Current activities undertaken by Council to minimise the risk of attacks by dogs on people and animals include:

- Providing proactive park and street patrols.
- Inspecting properties where dangerous and restricted breed dogs reside.
- Responding promptly to complaints about dog attacks.
- Investigating dog attack reports and taking an appropriate course of action.

7.2 Our Current Orders, Local Laws, Council Policies and Procedures

Section 26(2) Domestic Animals Act 1994: Moreland City Council requires dogs to be in effective control in any public place, other than designated off-leash areas, and prohibits dogs from being present in specific areas of the municipality.

Policies and Procedures:

- Collection of stray, abandoned or injured animals
- Capture of dogs at large
- Investigation of dog attacks/rushes
- Regular park patrols
- Recording all dangerous dogs on the Victorian Declared Dog Registry and conducting annual audits of their properties
- Prosecution of serious dog attacks
- Information and education programs on effective control of dogs in public places
- Procedures for dealing with dangerous and/or aggressive dogs.

Compliance Activities:

- Issuing official warnings
- Issuing notice to comply
- Issuing infringement notices
- Declaring dogs as menacing or dangerous
- Court prosecution
- Seeking an order for the destruction of a dog/s.

7.3 Our Plan

Tables 22 and 23 show the activities, timeframe and method of evaluation to meet each activity under Section 7 Objectives 1 and 2.

Table 22: Activities under Section 7 Objective 1

Objective 1: Decrease the number of confirmed dog attacks in the community			
Activity	When	Evaluation	
Provide proactive and visible patrols at dog off-leash parks, creeks and reserves	Ongoing	No. patrols at off-leash parks No. official warnings/PINS issued	
Educate children in local schools about the importance of responsible pet ownership.	Annually	No. school children educated	
Develop a system to capture and analyse the data to gain an understanding of trends relating to dog attacks. Implement strategies to address trends.	2021	System developed No. strategies implemented.	
Educate the community on dog behaviour to help them identify when a dog is stressed or threatened, through educational videos, social media and reporting of court outcomes with the community.	2023	No. educational materials developed	

Objective 1: Decrease the number of confirmed dog attacks in the community			
Activity	When	Evaluation	
Share case studies for best practice with the City of Darebin and City of Whittlesea.	ongoing	No. resources shared	
Provide education to the community around choosing the right type of dog for them.	2022	No. education materials developed	

Table 23: Activities under Section 1 Objective 2

Objective 2: Increase community awareness of how to report dog attacks			
Activity	When	Evaluation	
Develop a community education campaign of what a dog attack is, how to report it and the potential penalty.	2022	Education campaign developed No. of reports pre and post awareness campaign	
Customer service review of all parties involved in incidents.	ongoing	Customer service feedback received	
Partner with vets to notify Councils when they come across aggressive/risky dogs.		No. notifications received	

8. DANGEROUS, MENACING AND RESTRICTED BREED DOGS

The community's understanding of what constitutes a dangerous or restricted dog may not broadly align with the classifications as per the Act, however it was clear from the community engagement program that there was some community concern about dangerous dogs in the community (particularly off-leash dog parks) and poor management by owners.

8.1 Context and Current Situation

Table 24 shows there are currently 14 dogs with restrictions in the City of Moreland. This is an increase from 2017/2018 where there was one registered restricted-breed dog, three registered dangerous-breed dogs and one registered declared-menacing dog.

Council administers and enforces provisions of the Act to identify and control dangerous, menacing and restricted-breed dogs to ensure the safety of the community.

Table 24: Declared dogs in Moreland City Council

Information	Number
 Dogs declared dangerous Dogs declared menacing Restricted breed dogs Guard dogs Total 	3 6 5 14
Complaints received re: dangerous dogs	0
Prosecutions re: dangerous dogs	1
Audits conducted re: dangerous dogs	Annual

Moreland City Council's current education/promotion activities surrounding declared dogs include:

- Providing fact sheets and Bureau of Animal Welfare brochures on dangerous/restricted breed dogs.
- Implementing educational activities at local events.
- Providing information via the Council website, social media and traditional media.

8.2 Our Current Policies and Procedures

Moreland City Council's registration application and renewal forms require all owners to declare if their dog is a restricted breed, has been declared menacing or is a dangerous dog as required by the Act. Council has procedures associated with the declaration of dogs, accessing and updating the Victorian Declared Dog Registry, Enforcement Guidelines and Animal Management Standard Operating Procedures.

Compliance Activities:

- Annual and unscheduled inspections of properties housing declared dangerous, restrictedbreed and menacing dogs.
- Patrols by Animal Management Officers of all areas and parks to monitor dog behaviour.
- Maintenance of data on the Victorian Declared Dog Registry.
- Investigation of reports of restricted breed dogs.

8.3 Our Plan

Tables 25 and 26 show the activities, timeframe and method of evaluation to meet each activity under Section 8 Objectives 1 and 2.

Table 25: Activities under Section 8 Objective 1

Objective 1: Identify and register all declared dogs in Moreland			
Activity	When	Evaluation	
Cross-reference microchip database, and Central Animal Records (CAR) information with current Council registration database for potential restricted breed dogs.	Annual	No. dogs recorded	
Ensure all declared dogs are recorded on the Victorian Declared Dog Registry (VDDR) and the VDDR is kept up to date.	Ongoing	No. of dogs recorded	
Develop a policy to assist decision making regarding the declaration process.	2022	Development of policies	
Develop a policy to assist decision making regarding refusal of registration/renewal of dangerous and restricted breed dogs	2022	Development of policies	
Increase patrols of industrial areas for guard dogs	Random and ongoing	No. patrols	

Table 26: Activities under Section 8 Objective 2

Objective 2: Ensure all declared dogs are compliant to relevant legislation and regulations			
Activity	When	Evaluation	
Conduct random property inspections of declared dogs to ensure compliance.	Random and ongoing	No. random property checks	
Partner with City of Darebin and City of Whittlesea to develop a standard operating procedure for checking property compliance and what to do if non-compliant.	July 2025	Procedure developed	
Partner with City of Darebin and City of Whittlesea to develop a consistent approach to declarations using the same point scoring matrix.	July 2025	Approach developed	

9. DOMESTIC ANIMAL BUSINESSES

All Domestic Animal Businesses must register with their local council. Under current legislation (Domestic Animals Act 1994), local councils have the authority to:

• Refuse registration of a business if they fail to comply with the legislation and relevant code of practice.

• Set special conditions on the registration of any domestic animal business.

9.1 Context and Current Situation

There are 8 registered Domestic Animal Businesses within Moreland, comprising two pet shops, five boarding establishments and one pet day care facility. Table 27 provides additional information about the Domestic Animal Businesses.

Table 27: Domestic Animal Businesses in Moreland

Domestic Animal Business Statistics	No.
Registered Domestic Animal Businesses	8
Identified non-registered Domestic Animal Businesses	0
Complaints regarding Domestic Animal Businesses	0
Prosecutions related to Domestic Animal Businesses	0
Notices to comply related to Domestic Animal Businesses	0

Current educational, promotional and compliance activities surrounding domestic animal businesses include:

- Providing all Domestic Animal Businesses with the relevant Code of Practice;
- Providing Bureau of Animal Welfare fact sheets on Domestic Animal Businesses available to registered businesses.
- Registering all Domestic Animal Businesses;
- Conducting annual audits of each Domestic Animal Business
- Follow up any non-compliance as required;
- Regular patrols for new/non-registered Domestic Animal Businesses.

9.2 Our Policies and Procedures

- Standard Operating Procedures for Animal Management processes.
- Procedure and audit templates for Domestic Animal Businesses

9.3 Our Plan

Tables 28 and 29 show the activities, timeframe and method of evaluation to meet each activity under Section 9 Objectives 1 and 2.

Table 28: Activities under Section 9 Objective 1

Objective 1: Identify and register all Domestic Animal Businesses in the municipality		
Activity	When	Evaluation
Identify all businesses that should be registered DABs in the municipality and	Ongoing	No. DABS registered (100%)
determine their registration status.		

Objective 1: Identify and register all Domestic Animal Businesses in the municipality		
Activity	When	Evaluation
Partner with planning to receive		
notification when a new animal related		
business is seeking a permit		
Investigate any report of unregistered	As required	No reports investigated (100%)
Domestic Animal Businesses.		

Table 29: Activities under Section 9 Objective 2

Objective 2: Annually inspect and audit all registered DAB's		
Activity	When	Evaluation
Conduct annual audits of all Domestic Animal Businesses within Moreland	Annually	No. audits conducted (100%)
Where required, act promptly to address matters of noncompliance.	As required	No reports investigated (100%)
Investigate and act upon public complaints about Domestic Animal Businesses.	As required	No reports investigated (100%)

10. OTHER MATTERS

10.1 Context and Current Situation

The Epping Animal Welfare Facility (EAWF)

EAWF was funded by Whittlesea, Darebin and Moreland Councils and was opened in October 2017. The operation of EAWF is managed by RSPCA, who have significant experience in animal care and welfare.

Impounded cats and dogs are housed at the EAWF and kept for the statutory period at a minimum, during which time the RSPCA is required to make every effort to reunite the animal with its owner. RSPCA is contracted to provide animal management services on behalf of Council at the EAWF.

During the key stakeholder interviews there were concerns raised regarding the current practices of RPSCA at EAWF in terms of euthanasia and re-homing animals. There were suggestions to improve partnerships with community rescue groups to improve outcomes for animals.

Emergency Management

Moreland City Council has its own Municipal Emergency Management Plan for managing natural disasters and emergencies at the local level, this may include: structural fires, flood, storms, extreme heat and pandemic. These events may impact community members as well as domestic animals.

Animal Welfare Boarding Program

Moreland City Council is committed to preventing family violence. The decision not to leave a family violence situation may be related to concerns about the ongoing care and welfare of domestic animals. In 2014 the Animal Welfare Boarding Program was developed. The program provides free temporary animal shelter for Moreland residents leaving situations of family violence. Council provides up to 3 weeks of free housing for any domestic animal within the municipality when the need for urgent relocation is required to remove an individual from a violent environment. In 2020/21 the service was accessed 8 times.

10.2 Our Current Policies and Procedures

The EAWF is operated by the RSPCA therefore their policies and procedures apply with respect to the management of animals impounded to the EAWF.

10.3 Our Plan

Table 30, 31 and 32 shows the activities, timeframe and method of evaluation to meet each activity under Section 10 Objective 1, 2 and 3.

Objective 1: Review the operation of the EAWF to ensure it is achieving best practice		
Activity	When	Evaluation
Review the rescue, foster and volunteer programs provided.	2021	No. programs delivered No. animals rehomed or fostered
Undertake mid-term milestone review of the 10-year contract with RSPCA for the Epping Animal Welfare Facility.	2022	Review completed No. recommendations developed and implemented

Table 31: Activities under Section 10 Objective 2

Objective 3: Emergency management planning for domestic animals (as part of Council's Municipal Emergency Management Plan)		
Activity	When	Evaluation
Ensure animal management staff are involved in the review of Council's Municipal Emergency Management Plan.	2022	Animal management addressed in the Municipal Emergency Management Plan.

Table 32: Activities under Section 10 Objective 3

Objective 3: Increase community awareness of the Animal Welfare Boarding Program		
Activity	When	Evaluation
Promote the Animal Welfare Boarding	2022	No. of participants
Program to people experiencing family		
violence and relevant organisations.		

11. ANNUAL REVIEW OF PLAN AND ANNUAL REPORTING

In line with the Domestic Animals Act, Council must review its DAMP annually and amend the plan as needed. The following activities outline how the Council will meet these requirements.

11.1 Our Plan

Table 33 shows the activities, timeframe and method of evaluation to meet each activity under Section 11 Objective 1.

Table 33: Activities under Section 11 Objective 1

Objective 1: Comply with Section 68A(3)		
Activity	When	Evaluation
Provide the Secretary with a copy of the plan and any amendments to the plan.	December 2021 and annually	Copy provided to Secretary
Review the Domestic Animal Management Plan annually and, if appropriate, amend the plan.	Annually	Plan reviewed annually
Publish an evaluation of its implementation of the plan in Council's Annual Report.	Annually	Evaluation report published
Council will undertake a major review of the plan after four years.	2025	Major review undertaken